

INTERNATIONAL CIVIL AVIATION ORGANIZATION

A UN SPECIALIZED AGENCY

ATC SECTOR AND AIRPORT CAPACITY ASSESSMENT METHODOLOGY REGULATORY FRAMEWORK Abuja, 8-12 July 2024



- Structure of ATM
- Standards and recommended practices
- Procedures
- Guidance
- Regional requirements
- ATC capacity in the ASBU









STRUCTURE OF AIR TRAFFIC MANAGEMENT

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4

DEFINITIONS

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• **DEFINITIONS**

- Capacity: The maximum number of aircraft that can be accommodated in a given time period by the system or one of its components (throughput).
- ✓ ATC capacity: is the maximum number of aircraft which can be accepted over a given period of time within the airspace or at the aerodrome concerned
- ✓ Operational capacity (available capacity): The expected capacity associated with the tactical situation at the airport or airspace.
- ✓ Demand: The number of aircraft requesting to use the ATM system in a given period of time.
- ✓ Air Traffic Flow Management (ATFM): A service established with the objective of contributing to a safe, orderly and expeditious flow of air traffic by ensuring that <u>ATC capacity</u> is utilized to the maximum extent possible, and that the <u>traffic volume</u> is compatible with the <u>capacities</u> <u>declared</u> by the appropriate ATS authority.

Why is knowledge of ATC capacity important? The number of aircraft provided with ATC service should not exceed that which can be safely handled by the ATS unit concerned. In order to define the maximum number of flights that can be safely managed in compliance with ICAO provisions, the appropriate ATS authority should assess and declare the capacity for control sectors (en-route and terminal control area) and for airports.





Standards and recommended practices



 3.7.5.1 Air traffic flow management (ATFM) <u>shall</u> be implemented for airspace where air traffic <u>demand</u> at times exceeds, or is expected to exceed, the <u>declared capacity</u> of the air traffic control services concerned.

- Note.— The capacity of the air traffic control services concerned will normally be declared by the appropriate ATS authority.
- 3.7.5.2 Recommendation.— ATFM should be implemented on the basis of regional air navigation agreements or, if appropriate, through multilateral agreements. Such agreements <u>should</u> make provision for <u>common procedures</u> and <u>common methods</u> of capacity determination.

Standards and recommended practices-Compliance



PQ 7.081

Does the State ensure that the ATS provider assesses and declares the ATC capacity?

PQ 7.082

Does the State ensure that air traffic flow management (ATFM) is implemented when air traffic demand at times exceeds, or is expected to exceed, the declared ATC capacity?



Doc 4444



Sixteenth Edition, 2016



This edition supersedes, on 10 November 2016, all previous editions of Doc 4444.

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Safety consideration

• Para.3.1.1.1 PANS-ATM

ATS authority shall ensure that safety risk assessment is conducted prior to the implementation of any measures to increase capacity.

State's responsibility for capacity assessment

• Para.3.1.1.2 PANS-ATM

In order to define the maximum number of flights which can be safely accommodated, the appropriate ATS authority should assess and declare the ATC capacity for control areas, for control sectors within a control area and for aerodromes.



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Minimum factors to consider in assessing capacity

- Para.3.1.2 PANS-ATM
- a) the level and type of ATS provided [aerodrome/Approach/En-Route # ATC/advisory/Flight information/Alert service...]
- b) the structural complexity of the control area, the control sector or the aerodrome concerned [Lower/Upper airspace # ATS routes and hotspots # existing SUAs # number of sectors # runway exits number and layout]
- c) controller workload, including
 - -background tasks (Planning tasks)
 - -transition tasks (entry/exit/clearance RT),
 - -recurrent tasks (coordinations) and

-ATC conflict management tasks (*detection/resolution*).

Minimum factors to consider in assessing capacity

- d) the types of communications, navigation and surveillance systems in use, their degree of technical reliability and availability as well as the availability of backup systems and/or procedures [Voice/datalink # conventional/GNSS # PSR/SSR/ADS-B/ADS-C/MLAT]
- e) availability of ATC systems providing controller support and alert functions [automated FPL processing System # STCA/MTCA/APW/MSAW etc.]
- f) any other factor or element deemed relevant to controller workload. [Weather/Military activities/ATC contingencies etc.].

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Doc 4444 Procedures For AIR NAVIGATION SERVICES <u>Air Traffic Management</u>

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Demand/capacity management

• Para.3.1.3.1 PANS-ATM

Where traffic demand varies significantly on a daily or periodic basis, facilities and procedures should be implemented to vary the number of operational sectors or working positions to meet the prevailing and anticipated demand. [Ensure adequate numbers of sectors/positions are available # Defined period for opening/closure of additional sectors based on traffic variability]

• Para.3.1.3.2 PANS-ATM

Whenever possible, the capacity pertaining to events which have negative impact on the declared capacity of an airspace or aerodrome, the capacity of the airspace or aerodrome concerned should be predetermined. [Operational capacity # Declared capacity]

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Capacity enhancement

Para.3.1.4.1 PANS-ATM

The appropriate ATS authority should:

a) periodically review ATS capacities in relation to traffic demand;

[Set operational multi-disciplinary team # hold periodic meetings] and

b) provide for flexible use of airspace in order to improve the efficiency of operations and increase capacity. [Establish civil/military airspace management cells # sign civil/military or cross-border agreement or MoU]

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Guidance material-capacity assessment

Doc 9426-Air Traffic Services planning Manual

Part II – Section 1

Appendix C-Techniques for ATC sector/position capacity estimation
 Two techniques indicated

✓ DORATASK technique

- Main criteria: ATC workload based on
- Observable tasks [ATC transmit on RT, Strip markings, coordination etc.]
- Non-observable tasks [Conflict detection, resolution planning and monitoring]
- Recuperation time [time with no task performed]

Guidance material-capacity assessment

Doc 9426-Air Traffic Services planning Manual

Part II – Section 1

- Appendix C-Techniques for ATC sector/position capacity estimation
 Two techniques indicated
 - ✓ MBB technique

Main criteria: ATC workload based on

Categorization of observed working actions

[RTF conversation, Strip processing, flight information sharing etc.]

- Time measuring of all observed categories
- Sector structure and traffic characteristics

[Number of hotspots, mix traffic IFR/VFR, aircraft performance etc.]

Limit of applicability:

cannot readily be used to assess capacity under a future airspace organization, with different equipment or procedures, under different traffic loadings, or with different manning.

Guidance material-capacity enhancement

Doc 9426-Air Traffic Services planning Manual

Part II – Section 1

Para 1.2.5-Measures to increase ATC capacity
 ATC saturation can be noticed through: Prevailing high density traffic
 Continuing and more frequent delays
 Disruption of services with slow recovery

HOW TO RESPOND TO ATC SATURATION?

Guidance material-capacity enhancement

Doc 9426-Air Traffic Services planning Manual Part II – Section 1

- Para 1.2.5-Measures to increase ATC capacity
- ✓ Possible solutions:
- Full exploitation of the existing capacity of the air navigation system (*unlock latent capacity*)
- Development of plans to increase capacity considering: improved TMA operations (*effective SID/STAR, segregation of traffic DEP/ARR IFR/VFR etc., effective procedures for emergency situations*)
- Effective LOA between adjacent States to enhance coordination and transfer of control (*possible cross boundary resectorization*)
- Development of inter units procedures to improve flow management (maximize the use of existing ATC capacity)

Guidance material-capacity enhancement

Doc 9426-Air Traffic Services planning Manual

Part II – Section 1

- Para 1.2.5-Measures to increase ATC capacity
- ✓ Possible solutions:
- Coordinated and preferably simultaneous introduction of new procedures between adjacent ATS units (*ensuring early benefit*)
- Best exploitation of runways and landing capacity through effective ATC procedure design (*incorporating CDO & DRO*)
- Improvement in runway/taxiway design to achieve efficiency in arrival/departure operations (*Parallel taxiways & rapid exit*)
- Determination of traffic forecast in the targeted airspace or airport on at least five years (*enabler for long-term planning of airspace and airport improvement to accomodate future traffic demand*)



Guidance material

Capacity determination

3.1.7.4 Capacity measurement and calculation methodologies should be developed according to the requirements and conditions of their operational environment.

Doc 9971-Air Traffic Flow Management Manual

3.1.7.5 Each State is responsible for determining capacity, while using the methodology of its choice. Due consideration should, however, be given to the methods employed by neighbouring States, so as to ensure as much consistency as possible in the methods used to determine capacity for sectors or airports used by the same traffic flows. When regional agreements are established, this specific provision should be addressed.



Guidance material

Factors affecting airspace capacity



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Factors affecting airport capacity



Capacity/ATFM in ASBU

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• ASBU thread elements applicable in the AFI Region

| | | | NOPS - B0/1 | Initial integration of collaborative |
|---------------------------------------|------|--------------------|----------------------------|--------------------------------------|
| | | | | airspace management with air traffic |
| | | | | flow management |
| | | | NOPS – B0/2 | Collaborative Network Flight Updates |
| | | | NOPS – B0/3 | Network Operation Planning basic |
| | | | | features |
| | | | NOPS - B0/4 | Initial Airport/ATFM slots and A- |
| | | | | CDM Network Interface |
| | | | NOPS – B0/5 | Dynamic ATFM slot allocation |
| Doc9750-GANP 7th | | | NOPS – B 1/1 | Short Term ATFM measures |
| | | | NOPS - B1/2 | Enhanced Network Operations |
| 0 | | | | Planning |
| Q | | | NOPS – B1/3 | Enhanced integration of Airport |
| · · · · · · · · · · · · · · · · · · · | | | | operations planning with network |
| AFI eANP Vol III | NOPS | | | operations planning |
| | | | NOPS - B1/4 | Dynamic Traffic Complexity |
| | | Notwork Operations | | Management |
| | | Network Operations | NOPS – B1/5 | Full integration of airspace |
| | | | | management with air traffic flow |
| | | | | management |
| | | | NOPS – B1/6 | Initial Dynamic Airspace |
| | | | | configurations |
| | | | NOPS – B1/7 | Enhanced ATFM slot swapping |
| | | | NOPS – B1/8 | Extended Arrival Management |
| | | | | supported by the ATM Network |
| | | | | function |
| | | | NOPS – B1/9 | Target Times for ATFM purposes |
| | | | NOPS – B1/10 | Collaborative Trajectory Options |
| | | | | Program (CTOP) |

Conclusion

- Capacity assessment is mandatory for all airspace and airport used for international air navigation
- Responsibility for dertermining airport/airspace capacity rests with the State
- Effective capacity assessment and management can be achieved through regional agreement and inter State's collaboration and coordinations
- Safety must always be considered first when assessing the capacity of a system or its component.
- Capacity determination is one enabler for ATFM implementation



